

NATIONAL FOREIGN INTELLIGENCE BOARD

NFIB-74.2/33  
11 November 1978

MEMORANDUM FOR NATIONAL FOREIGN INTELLIGENCE BOARD


SUBJECT: [ ] FY 79 Increment for SALT Monitoring

REFERENCE: NFIB-74.2/32, 1 November 1978, [ ]

1. I have considered carefully the options proposed by the Ad Hoc Group on how best to spend the [ ] increment Congress provided for SALT monitoring. The advice each of you offered at our last meeting was an important factor in my decision.

2. The attached paper explains my decision and contains some background material on the process. I plan to include it as part of the FY 80 National Foreign Intelligence Program budget submission to the President because of the subject and its implications for FY 80.

3. I am grateful to each of you for your help and hope you concur in the reasoning behind my decision.

  
STANSFIELD TURNER  
Chairman

Attachment:

The Plan for the [ ]  
Increment in FY 79

TOP SECRET

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Deputy to the Director of Central Intelligence  
for Resource Management

Washington, D.C. 20505

D/DCI/RM-78-4785  
8 November 1978

Mr. David Sitrin  
Deputy Associate Director for  
National Security Affairs  
Office of Management and Budget  
Washington, D.C. 20503

Dear Dave:

Thank you for your preliminary views and the copy of OMB Bulletin No. 79-2 which deals with the President's recently imposed limitation on federal civilian hiring.

I was pleased to learn that the President has delegated to OMB the authority to interpret and implement the hiring limitation. I also note that OMB can grant exemptions under circumstances other than those listed as standard exemptions.

The purpose of this letter is to advise you of where we stand in implementing the reorganization of the Intelligence Community Staff and to request an exemption as provided in paragraph 5 of OMB Bulletin No. 79-2.

As you will recall, the DCI determined that a major reorganization of the Intelligence Community Staff was needed in order to implement properly the President's decisions on the management of the intelligence community.

The reorganization involved the division of the IC Staff into two elements -- the Collection Tasking Staff and the Resources Management Staff. Authorized strength was increased from 170 to 220 (at end of FY 78) and to 245 in FY 79. The manpower increases were granted only after exhaustive consideration by the House and Senate Select and Appropriations Committees and, then, only upon assurances that total NFIP manpower and dollars would not be increased. They were not. In fact, the

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staff positions we are currently seeking to fill came from other parts of the community and should not be considered new billets and, therefore, represent no increase to overall federal employment levels.

Throughout this process, the Congressional Committees insisted that no action be taken to hire people in anticipation of favorable consideration of either the FY 1978 reprogramming or the FY 1979 budget amendment. The reprogramming was finally approved in the last week of the fiscal year; the FY 1979 amended staffing level was barely two weeks old when the President made his announcement. It was obviously impossible to implement the staffing decisions in so short a time.

I urge that the reorganization be allowed to proceed and the Intelligence Community Staff be exempted from the President's limitation on the strength of the following arguments.

- o The new Community staffing concept and manning levels received extraordinary scrutiny before endorsement by both OMB and the Congress, all of whom agreed with the DCI that it was a necessary and desirable change.
- o Not proceeding with implementation casts serious doubt on how effectively we can implement Executive Order 12036 and the Presidential decision which stimulated it and renders as wasted the amount of time spent in creating, explaining, examining and justifying the concept.
- o Direct hiring to community staff elements from outside the Federal Government has been done on a very limited basis. In filling vacancies we draw heavily upon mid- and senior-level careerists from community organizations. Some work as reimbursable detailees, maintaining their career ties with their parent organizations. Others elect to accept cadre status and become IC Staff careerists. The point is that most of the people we bring to the staff do not serve to increase federal civilian employment.

It has been suggested that the obvious solution to the problem would be to treat the Intelligence Community as a single agency. This would allow people to shift within the community as though we were merely making within-agency reassignments. I do not feel that

such a posture is feasible. What we would gain in apparent flexibility to move people would be more than offset by the bureaucratic negotiations that would arise and in the sacrifice of "policy independence" that creation of a separate Community staff and its career cadre was to provide.

Attached is the summary status of personnel actions for both CTS and RMS. As you can see, good progress in implementing the new organization has been made. We need to sustain this momentum. I, therefore, strongly urge favorable consideration of this request for an exception which will allow us to bring our actual manning level to the  people authorized by the Congress without additional costly delay.

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Sincerely,

*151*

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Attachment

INTELLIGENCE COMMUNITY STAFF

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|       | <u>Authorized (1)</u> | <u>On Duty</u> | <u>In Process (2)</u> | <u>Unfilled<br/>Positions</u> |
|-------|-----------------------|----------------|-----------------------|-------------------------------|
| RMS   |                       |                |                       |                               |
| CTS   |                       |                |                       |                               |
| Total |                       |                |                       |                               |

(1) Congressional action approved an overall ceiling of  positions. The distribution reflected here represents DCI allocation between RMS and CTS within the overall total.

(2) Represents individuals to whom a firm commitment to hire was made prior to 25 October 1978.

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CLLO:  sewb (7 November 1978)

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